## SACRAMENTO CENTRAL GROUNDWATER AUTHORITY

**A Joint Powers Authority** 

Sacramento, California
Independent Auditors' Report,
Management's Discussion and Analysis,
Basic Financial Statements and
Required Supplementary Information

For the Fiscal Year Ended June 30, 2017

#### Sacramento Central Groundwater Authority

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#### INDEPENDENT AUDITORS' REPORT

To the Board of Directors Sacramento Central Groundwater Authority Sacramento, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the General Fund of Sacramento Central Groundwater Authority (Groundwater Authority), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Groundwater Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the General Fund of the Groundwater Authority, as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 7 and the budgetary comparison information on pages 19 through 20 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

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In accordance with Government Auditing Standards, we have also issued our report dated March 6, 2018, on our consideration of the Groundwater Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Groundwater Authority's internal control over financial reporting and compliance.

Sacramento, California

March 13, 2018

This section of Sacramento Central Groundwater Authority's (Groundwater Authority) annual financial statements presents a discussion and analysis of the Groundwater Authority's financial performance during the year ended June 30, 2017. Please read it in conjunction with the Groundwater Authority's basic financial statements following this section.

#### FINANCIAL HIGHLIGHTS

- As of June 30, 2017 the Groundwater Authority's general fund reported a fund balance of \$365,153.
- The decrease in total net position in Fiscal Year 2016-17 was attributable to engineering costs for agricultural water demand updates, basin management and other groundwater management services.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Groundwater Authority's basic financial statements. The Groundwater Authority's basic financial statements are comprised of three components 1) **Government-wide** financial statements; 2) **Fund** financial statements and 3) **Notes** to the basic financial statements.

**Government-wide Financial Statements** are designed to provide readers with a broad overview of the Groundwater Authority's finances in a manner similar to private-sector businesses.

The *Statement of Net Position* presents information on all Groundwater Authority assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator as to whether the financial position of the Groundwater Authority is improving or declining.

The *Statement of Activities* shows changes in net position during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., warrants payable).

The purpose of both of these government-wide financial statements is to distinguish functions of the Groundwater Authority that are principally supported by grants and other intergovernmental revenues (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). While the Groundwater Authority has no business-type activities, it does have governmental activities which consist of groundwater protection and preservation.

The government-wide financial statements can be found on pages 8 through 9 of this report.

**Fund Financial Statements** are groupings of related accounts that are used to control resources that have been segregated for specific activities or objectives. The Groundwater Authority, like other states and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. As stated previously, the Groundwater Authority has only *governmental funds*, not *proprietary funds* or *fiduciary funds*.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Groundwater Authority's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The governmental funds financial statements can be found on pages 10 through 11 of this report.

**Notes to the Basic Financial Statements** provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found starting on page 12 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Over time, increases or decreases in net position may serve as a useful indicator as to whether the financial position of the Groundwater Authority is improving or declining.

#### **Statement of Net Position**

Governmental Activities June 30,

				Increase / (I	Decrease)
		2017	 2016	Amount	Percentage
Total current assets	_\$_	443,917	 675,420	 (231,503)	-34.3%
Current and other liabilities		78,764	 108,360	(29,596)	-27.3%
Net position Unrestricted	\$	365,153	\$ 567,060	\$ (201,907)	-35.6%

At the end of the current fiscal year, the Groundwater Authority reported a balance of \$365,153 in *net position*. The decrease in net position is primarily due to operating expenses exceeding member contributions.

The following table indicates the changes in net position for the Groundwater Authority's governmental activities:

#### **Statement of Activities**

Year Ended June 30,

					Increase / (Decrease)		
		2017		2016		Amount	Percentage
Revenues:							
Program revenues:							
Contributions	\$	565,568	\$	210,423	\$	355,145	168.8%
General revenues:						•	
Interest		6,443		1,503		4,940	328.7%
Total revenues		572,011		211,926		360,085	169.9%
Expenses:							
Groundwater protection and preservation		773,918		532,740		241,178	45.3%
Total expenses		773,918		532,740		241,178	45.3%
Change in net assets		(201,907)		(320,814)		118,907	-37.1%
Net position, July 1		567,060		887,874		(320,814)	-36.1%
Net position, June 30	\$	365,153	\$	567,060	\$	(201,907)	-35.6%

The increase in groundwater protection and preservation expenditures was attributable to costs incurred on compliance issues related to the Sustainable Groundwater Management Act.

#### FINANCIAL ANALYSIS OF THE GROUNDWATER AUTHORITY'S FUNDS

As noted earlier, the Groundwater Authority uses *fund accounting* to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Groundwater Authority's general fund is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Groundwater Authority's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2017, the Groundwater Authority's general fund reported a fund balance of \$365,153.

The following table presents the amount of revenues from various sources.

#### Revenues Classified by Source Governmental Funds

	FY 2017		FY 2016			Increase / (Decrease)		
			Percent		Percent			Percent
Revenues by Source		Amount	of Total	 Amount	of Total		Amount	Change
Contributions	\$	565,568	98.9%	\$ 210,423	94.8%	\$	355,145	168.8%
State Grant Revenue		-	-	9,991	4.5%		(9,991)	-100.0%
Interest		6,443	1.1%	1,503	0.7%		4,940	328.7%
Total	\$	572,011	100.0%	\$ 221,917	100.0%	\$	350,094	157.8%

Contributions revenue increased due to additional amounts of groundwater being pumped from the basin and a revision in the methodology used to calculate base fees.

The following table presents expenditures by object class.

### **Expenditures by Object Class Governmental Funds**

	FY 2017			FY 2016			Increase/(Decrease)		
Expenditures by			Percent			Percent			Percent
Object Class		Amount	of Total		Amount	of Total		Amount	_Change
Insurance	\$	7,940	1.0%	\$	6,291	1.2%	\$	1,649	0.0%
Professional services									
and fees		437,478	56.5%		218,063	40.9%		219,415	100.6%
County engineering									
and administrative									
services		328,500	42.5%		308,386	57.9%		20,114	6.5%
Total	\$	773,918	100.0%	\$	532,740	100.0%	\$	241,178	45.3%
Total	<u> </u>	//3,918	100.0%	<u> </u>	332,740	100.0%	<u> </u>	241,1/8	=======================================

The increase in expenditures was primarily attributable to costs from ongoing compliance issues related to the Sustainable Groundwater Management Act and costs incurred in the analysis of member contribution rates.

#### General Fund Budgetary Highlights

The fiscal year 2016-2017 Final Budget was adopted by the Groundwater Authority's Board of Directors on June 8, 2016.

#### **General Fund Budgetary Highlights (Continued)**

Resolution No. 2017-02 was adopted on May 17, 2017 authorizing an appropriation adjustment of \$103,437. This appropriation adjustment transferred funds from the Groundwater Authority's reserve account to the Groundwater Authority's operations account. This appropriation adjustment served as the basis for the increased budget amount during FY2016-17 to Other Professional Services by \$98,948. The remaining appropriation adjustment amount of \$7,489 was transferred to operations to compensate for the unanticipated reduction in the FY2016-17 annual contribution by Rancho Murieta Community Services District.

The increase in Insurance Expense over budgeted amounts is because the insurance premium was paid through September 29, 2018. As a result, insurance premiums in the amount of \$1,576 were recognized in FY2016-17.

Clerk of the Board Services were not anticipated and therefore not budgeted.

Legal Services were less than anticipated because legal costs associated with the Sustainable Groundwater Management Act (SGMA) were less than expected.

Water Resources Services were less than budgeted primarily due to costs related to the Sustainable Groundwater Management Act (SGMA) being less than anticipated.

While some accounts had positive budget variances and others negative variances, overall the FY2016-17 budget variance remains favorable.

#### **Economic Factors and Next Year's Budget**

The fiscal year 2017-2018 Final Budget was adopted by the Groundwater Authority's Board of Directors on June 14, 2017.

The proposed means of financing the \$913,946 in budgeted expenditures for fiscal year 2017-18 includes member contributions totaling \$681,585. The remaining expenditures will be paid with residual balances in the fund.

#### **Request for Information**

This financial report is designed to provide a general overview of the Groundwater Authority's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Bill Konigsmark, Accounting Manager, Sacramento County Department of Water Resources, 827 7<sup>th</sup> Street, Room 301, Sacramento, CA 95814.

## Sacramento Central Groundwater Authority Statement of Net Position – Governmental Activities June 30, 2017

	ernmental ctivities
ASSETS	
Cash and investments Interest receivable from Sacramento County	\$ 440,835 3,082
Total Assets	 443,917
LIABILITIES	
Warrants payable and accounts payable	 78,764
NET POSITION	
Unrestricted	\$ 365,153

#### Sacramento Central Groundwater Authority Statement of Activities – Governmental Activities Year Ended June 30, 2017

			Net	Revenue /
		Program Revenues	$(Ex_{i})$	pense) and
		Operating Grants and	C	hange in
_	Expenses	Contributions	Ne	t Position
FUNCTIONS/PROGRAMS				
Groundwater protection and preservation_	\$ 773,918	\$ 565,568	\$	(208,350)
General revenues:  Interest and other income				6,443
Change in Net Position			\$	(201,907)
Net Position, July 1				567,060
Net Position, June 30			\$	365,153

# Sacramento Central Groundwater Authority Balance Sheet Governmental Fund June 30, 2017

	Gene	ral Fund
ASSETS:		
Cash and investments	\$	440,835
Interest receivable from Sacramento County		3,082
Total Assets	\$	443,917
LIABILITIES AND FUND BALANCE		
LIABILITIES:		
Warrants payable and accounts payable		78,764
FUND BALANCE:		
Unassigned		365,153
Total Liabilities and Fund Balance	\$	443,917

# Sacramento Central Groundwater Authority Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Fund Year Ended June 30, 2017

	Ge	neral Fund
REVENUES:		
Contributions	\$	565,568
Interest		6,443
Total Revenues		572,011
EXPENDITURES:		
Current:		
Insurance		7,940
Professional services and fees		437,478
County engineering and administrative services		328,500
Total Expenditures		773,918
Changes in Fund Balance		(201,907)
Changes in Fana Balance		(201,907)
Fund Balance - Beginning		567,060
Fund Balance - Ending	\$	365,153

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Authorized Legislation and Organization

The Sacramento Central Groundwater Authority (Groundwater Authority), which was created effective August 29, 2006, pursuant to Section 6500 of the California State Government Code and the provisions of a Joint Exercise of Powers Agreement, is a political subdivision of the State of California. The Groundwater Authority is a jointly governed organization. Parties to this agreement are the City of Elk Grove, City of Folsom, City of Rancho Cordova, City of Sacramento, County of Sacramento, Sacramento Regional County Sanitation District, Florin Resource Conservation District/Elk Grove Water Service. Omochumne-Hartnell Water District, and Rancho Murieta Community Services District. The Groundwater Authority was formed to maintain the long-term sustainable yield of the Central Basin; ensure implementation of the Basin Management Objectives prescribed in the Groundwater Management Plan; oversee the operation of a Well Protection Program; manage the use of groundwater in the Central Basin and facilitate implementation of an appropriate conjunctive use program by water purveyors; coordinate efforts among those entities represented on the governing body of the Authority to devise and implement strategies to safeguard groundwater quality; and to work collaboratively with other entities in order to promote coordination of water policies and activities throughout the region. The Groundwater Authority is governed by a Board of Directors, which consists of sixteen members. Representation includes a Board member from nine public agencies, two private water purveyors, one representative of agricultural interests, one representative of agriculture-residential groundwater users, one representative of commercial/industrial self-supplied groundwater users, one representative of conservation landowners, and one representative of public agencies that are self-supplied groundwater users. The County of Sacramento is responsible for the Treasurer and Controller functions of the Groundwater Authority.

#### **Basis of Presentation**

Government-wide Financial Statements

The statement of net position and statement of activities display information about the primary government (Groundwater Authority).

The statement of activities presents direct expenses and program revenues for each function of the Groundwater Authority's governmental activities. Direct expenses are those that are specifically associated with a program or function and; therefore, are clearly identifiable to a particular function.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Basis of Presentation (Continued)

Government-wide Financial Statements (Continued)

Program revenues include grants and contributions that are intended to meet the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including interest income, are presented instead as general revenues.

When both restricted and unrestricted resources are available, restricted resources are used first, then unrestricted resources as needed.

#### Fund Financial Statements

The fund financial statements provide information about the Groundwater Authority's funds, which include only *governmental funds*.

The Groundwater Authority reports the following major governmental fund:

The *General Fund* is used to account for all revenues and expenditures necessary to carry out basic governmental activities of the Groundwater Authority.

#### **Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Groundwater Authority gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants, entitlements and contributions. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Non-grant revenues are considered measurable and available when their receipt occurs within sixty days after the end of the accounting period. For grant revenues, the period of availability is 120 days.

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Contribution Revenue

Each member of the Groundwater Authority contributes annually based on various formulas set forth in the Joint Powers Agreement. Budgeting for each fiscal year is based on the amount to be received from these contributions. Contributions are payable in annual installments within thirty days of receipt of billing. During the current year, annual member contributions, which fund the Sacramento Central Groundwater Authority, were revised from the initial funding contributions identified in the Joint Powers Agreement.

#### Fund Balance

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) fund balances are available, the Groundwater Authority's policy is to first apply restricted fund balance. When expenditures are incurred for purposes for which committed, assigned, or unassigned fund balances are available, the Groundwater Authority's policy is to first apply committed fund balance, then assigned fund balance, and finally unassigned fund balance.

Only the Board has the authority to assign unassigned fund balance amounts where the Groundwater Authority's intent is for those amounts to be used for specific purposes.

The Board of Directors, as the highest level of decision-making authority, may commit fund balance for specific purposes pursuant to constraints imposed by formal actions taken, such as a resolution. These committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use through the same type of formal action taken to establish the commitment. Board action to commit fund balance needs to occur within the fiscal reporting period; but the amount, if any, which will be subject to the constraint, may be determined at a subsequent period.

#### Minimum Fund Balance Policy

The Groundwater Authority is required to budget for and maintain a 20% operating reserve. This is an ongoing reserve with the purpose of assuring adequate funds are available for operations pending the receipt of annual contributions from member agencies. The policy requires unassigned fund balance to be at least equal to 20% of budgeted expenditures.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Cash and Investments

Pursuant to the Joint Exercise of Powers Agreement, the Treasurer of the County of Sacramento (County) has custody of all cash for the Groundwater Authority. The Groundwater Authority's share of the pooled cash account is separately accounted for and interest earned, net of related expenses, is apportioned at the end of each quarter based upon the relationship of its daily cash balance to the total of the pooled account. The value of the Groundwater Authority's shares in the pools is determined on an amortized cost basis, which approximates fair market value.

#### Fair Value Measurement

The Groundwater Authority categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### **NOTE 2 – CASH AND INVESTMENTS**

The Groundwater Authority's cash and investment are held in the County Treasurer's pool. The County Treasurer's pool is not rated by credit rating agencies. At June 30, 2017, the Groundwater Authority's cash and investments held in the County Treasurer's pool totaled \$440,835. Additional information regarding the Pool, including the investment portfolio and related interest rate, custodial credit, credit and concentration of credit risks, is presented in Note 4 of the County's basic financial statements. The Groundwater Authority has not formally adopted an investment policy that addresses any of the risks previously noted.

#### Fair Value Measurement

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Authority's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability. Deposits and withdrawals from the County Pool are made on the basis of cost and not fair value. Accordingly, the measurement of fair value of the Authority's proportionate share of investments in the County Pool at June 30, 2017 of \$440,835 is based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### NOTE 3 - RELATED PARTY TRANSACTIONS

The Groundwater Authority uses County of Sacramento departments for other services, such as engineering, administrative, accounting, etc. Expenditures paid to the County of Sacramento during the year were \$390,241.

#### **NOTE 4 – RISK MANAGEMENT**

SCGA is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. SCGA reports all of its risk management activities in its General Fund. SCGA purchases commercial insurance for property damage and liability through an insurance agent, who obtains the appropriate insurance coverage needed by SCGA from insurance companies.

SCGA deductibles and maximum coverage follows:

Coverage	Limits	Deductibles/SIR	Carrier	Effective Date	Policy Number or Memorandum Number
General	\$5,000,000	\$1,000	Alliant	9/29/2016-	PAC 1000001 04
Liability,	Each		Insurance	9/29/2017	
Automotive,	Occurrence		Services,		
Public Officials	and		Inc.		
Errors and	Aggregate				
Omissions	\$1,000,000 Damage to Rented Premises				

Since the inception of the policy in September 2013, there were no instances of settlements which exceeded insurance coverage. There have been no significant reductions in insurance coverage.

#### NOTE 5 – COMMITMENTS AND CONTINGENCIES

The Groundwater Authority is a defendant in various matters of litigation. Of these matters, management and the Authority's legal counsel do not anticipate any material effect on the June 30, 2017 financial statements.

#### NOTE 6 – FUTURE ACCOUNTING PRONOUNCEMENTS

The Governmental Accounting Standards Board (GASB) releases new accounting and financial reporting standards, any of which may have a significant impact on the Groundwater Authority's financial reporting process. Future new standards which may impact the Groundwater Authority include the following:

In June 2015, the GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The provisions in Statement No. 75 are effective for fiscal years beginning after June 15, 2017. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. The Groundwater Authority has not determined the effect, if any, on the financial statements.

In March 2016, the GASB issued Statement No. 81, *Irrevocable Split–Interest Agreements*, effective for fiscal years beginning after December 15, 2016. The objective of the Statement is to improve financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, the Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. The Statement requires that a government recognize revenue when the resources become applicable to the reporting period. The Groundwater Authority has not determined the effect, if any, on the financial statements.

In November 2016, GASB issued Statement No. 83, Certain Asset Retirement Obligations, effective for fiscal years beginning after June 15, 2018. This Statement addresses accounting and financial reporting for certain asset retirement obligations (ARO's). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in the Statement. The Groundwater Authority has not determined the effect, if any, on the financial statements.

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*, effective for fiscal years beginning after December 15, 2018. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on 1) whether a government is controlling the assets of the fiduciary activity and 2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The Groundwater Authority has not determined the effect, if any, on the financial statements.

#### NOTE 6 – FUTURE ACCOUNTING PRONOUNCEMENTS (Continued)

In March 2017, the GASB issued Statement No. 85, *Omnibus 2017*, effective for fiscal years beginning after June 15, 2017. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The Groundwater Authority has not determined the effect, if any, on the financial statements.

In May 2017, the GASB issued Statement No. 86, Certain Debt Extinguishment Issues, effective for fiscal years beginning after June 15, 2017. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The Groundwater Authority has not determined the effect, if any, on the financial statements.

In June 2017, GASB issued Statement No. 87, *Leases*, effective for fiscal years beginning after December 15, 2019. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The Groundwater Authority has not determined the effect, if any, on the financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

# Sacramento Central Groundwater Authority Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (GAAP Basis) For the Year Ended June 30, 2017 General Fund

	Budgeted amounts		GAAP Basis	Budget - Positive	
	Original	Final	Actual	(Negative)	
REVENUES:					
Contributions	\$ 573,057	\$ 565,568	\$ 565,568	\$ -	
Interest			6,443	6,443	
Total Revenues	573,057	565,568	572,011	6,443	
EXPENDITURES:					
Current:					
Groundwater Protection and					
Preservation:					
Business / conferences	1,500	1,500		1,500	
Insurance - Liability	6,000	6,000	7,940	(1,940)	
Membership dues	150	150	-	150	
Office supplies	150	150	-	150	
Accounting services	9,000	9,000	6,000	3,000	
Clerk of board services	-	-	13,794	(13,794)	
Legal services	149,070	149,070	116,728	32,342	
Other professional services	191,891	287,839	314,750	(26,911)	
System development services	5,000	5,000	5,040	(40)	
GS contract management serv	2,217	2,217	2,217	-	
Administrative services	2,000	2,000	237	1,763	
Water Resources services	351,745	351,745	307,212	44,533	
Total Expenditures	718,723	814,671	773,918	40,753	
Excess / (Deficiency) of Revenue	es				
Over / (Under) Expenditures	(145,666)	(249,103)	(201,907)	47,196	
NET CHANGE IN FUND					
BALANCE (GAAP BASIS)	(145,666)	(249,103)	(201,907)	47,196	
FUND BALANCE, July 1	567,060	567,060	567,060	-	
FUND BALANCE, June 30	\$ 421,394	\$ 317,957	\$ 365,153	\$ 47,196	

#### Sacramento Central Groundwater Authority Notes to Required Supplementary Information For the Year Ended June 30, 2017

#### **Budget and Budgetary Accounting**

Sacramento Central Groundwater Authority prepares and legally adopts a final budget on or before June 30 of each fiscal year. Sacramento Central Groundwater Authority's operation, commencing July 1<sup>st</sup>, is governed by the proposed budget, adopted by the Groundwater Authority Board of Directors by June of the prior fiscal year.

After the budget is approved, modifications can only be made after consideration and approval by the Groundwater Authority Board of Directors. All such changes must be within the revenues and reserves estimated as available in the final budget or within revised revenue estimates as approved by the Sacramento Central Groundwater Authority board.

The Executive Director prepares and submits a proposed budget to the Board of Directors no later than the last regularly scheduled meeting before the commencement of the ensuing fiscal year. After reviewing the proposed budget and making such revisions as it may deem advisable, a final budget is prepared and adopted no later than the June board meeting. Budgetary control is at the fund and object levels.

An operating budget is adopted each year on the modified accrual basis.

**OTHER REPORTS** 



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## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors Sacramento Central Groundwater Authority Sacramento, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of the Sacramento Central Groundwater Authority (Groundwater Authority), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Groundwater Authority's basic financial statements, and have issued our report thereon dated March 13, 2018.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Groundwater Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Groundwater Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Groundwater Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Groundwater Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sacramento, California

Vavinek, Trine, Day & Colel

March 13, 2018